



FACT SHEET

Commerce Finds Dumping of Imports of Mattresses from China

- On October 18, 2019, the Department of Commerce (Commerce) announced its affirmative final determination in the antidumping duty (AD) investigation of imports of mattresses from the People's Republic of China (China).
- The AD law provides U.S. businesses and workers with a transparent, quasi-judicial, and internationally accepted mechanism to seek relief from the market-distorting effects caused by injurious dumping of imports into the United States, establishing an opportunity to compete on a level playing field.
- For the purpose of an AD investigation, dumping occurs when a foreign company sells a product in the United States at less than its fair value.
- Commerce assigned affirmative dumping rates of 57.03 percent and 192.04 percent to mandatory respondents Healthcare Co., Ltd. and Zinus Inc./Zinus Xiamen Inc./Zinus Zhangzhou Inc, respectively. Commerce assigned a dumping rate of 162.76 percent to all other Chinese exporters found to be eligible for a separate rate. Commerce assigned a China-wide rate of 1731.75 percent for all other producers and exports that did not cooperate in the investigation.
- To determine the 1,731.75 percent rate, we followed our normal practice and relied on the highest rate in the petition as adverse facts available. Consistent with Commerce's normal practice, we corroborated this rate by comparing the U.S. prices of mattresses used in the petition to the actual U.S. prices charged by a mandatory respondent and found these to be consistent for a number of transactions. For normal value, we compared the factors of production (FOPs) submitted by a mandatory respondent to the FOPs in the petition and found that these were also consistent. We valued the FOPs using surrogate values from Malaysia, a country found to be at a similar level of economic development as China based on each countries per-capita GNP.
- Upon publication of the final affirmative AD determination, Commerce will instruct U.S. Customs and Border Protection (CBP) to collect AD cash deposits equal to the applicable final weighted-average dumping rates.
- Commerce found that "critical circumstances" do not exist with respect to imports of mattresses from China for mandatory respondents Healthcare Co., Ltd. and Zinus (Xiamen) Inc., but that "critical circumstances" do exist with respect to all non-individually-examined companies receiving a separate rate and the China-wide entity. Consequently, Commerce instructed CBP to continue to impose provisional measures retroactively on entries of mattresses from China, effective March 6, 2019, which is 90 days prior to publication of the preliminary determination in the Federal Register, for the affected producers and exporters.
- The petitioners are Corsicana Mattress Company (Dallas, TX), Elite Comfort Solutions (Newman, GA), Future Foam, Inc. (Council Bluffs, IA), FXI, Inc. (Media, PA), Innocor, Inc. (Red Bank, NJ), Kolcraft Enterprises, Inc. (Chicago, IL), Leggett & Platt, Inc. (Carthage, MO), Serta Simmons Bedding, LLC (Atlanta, GA), and Tempur Sealy International, Inc. (Lexington, KY).

- The scope of this investigation is located in Appendix I
- In 2018, imports of mattresses were valued at an estimated \$544 million.
- The Final Decision Memoranda are on file electronically via Enforcement and Compliance’s Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS). ACCESS is available to registered users at <https://access.trade.gov>, and to all parties in the Central Records Unit, Room B8024 of the main Department of Commerce building. Please refer to case number A-570-092.

NEXT STEPS

- The U.S. International Trade Commission (ITC) is scheduled to make its final determination on or about December 2, 2019.
- If the ITC makes an affirmative final determination that imports of mattresses from China materially injure, or threaten material injury to, the domestic industry, Commerce will issue an AD order. If the ITC makes a negative determination of injury, the investigation will be terminated.

FINAL DUMPING RATES:

COUNTRY	EXPORTER/PRODUCER	DUMPING RATES
China	Healthcare Co., Ltd.	57.03%
	Zinus Inc./Zinus Xiamen Inc./Zinus Zhangzhou Inc	192.04%
	Separate Rate Companies*	162.76%
	China-Wide Entity**	1,731.75%

* See Appendix II.

** These alleged margins were derived from information including average unit values from import statistics and an invoice demonstrating pricing of \$18 per mattress for the sale of Chinese-origin adult-sized mattresses in the United States.

CASE CALENDAR:

EVENT	AD INVESTIGATION
Petition Filed	September 18, 2018
DOC Initiation Date	October 9, 2018
ITC Preliminary Determination	November 8, 2018
DOC Preliminary Determination	May 28, 2019
DOC Amended Preliminary Determination	July 3, 2019
DOC Final Determination	October 17, 2019
ITC Final Determination**	December 2, 2019
Issuance of Order***	December 9, 2019

NOTE: Commerce preliminary and final determination deadlines are governed by statute. For AD investigations, the deadlines are set forth in sections 733(b) and 735(a)(1) of the Tariff Act of 1930, as amended. These deadlines may be extended under certain circumstances.

**This will take place only in the event of affirmative final determinations from Commerce.

***This will take place only in the event of affirmative final determinations from Commerce and the ITC.

IMPORT STATISTICS:

China	2016	2017	2018
Quantity (metric tons)	1,825,675	4,599,325	5,932,074
Value (USD)	172,192,246	435,924,807	544,430,380

Source: U.S. Census Bureau, accessed through Global Trade Atlas (Harmonized Tariff Schedule of the United States (HTSUS) 9404.21.0010, 9404.21.0013, 9404.21.0090, 9404.29.1005, 9404.29.1013, 9404.29.1090, 9404.29.9085, 9404.29.9087, and 9404.29.9091). Prior to 2016, some of the HTSUS subheadings used to classify mattresses were basket categories that covered both human-sized mattresses and other mattresses (such as pet beds). Therefore, the above import statistics for 2015 may be overstated, as they reflect imports of mattresses under certain HTSUS subheadings that covered both subject and non-subject imports. Products subject to this investigation may also enter under HTSUS subheadings: 9404.21.0095, 9404.29.1095, 9404.29.9095, 9401.40.0000, and 9401.90.5081. These HTSUS subheadings are basket categories and may cover a significant amount of non-subject merchandise; therefore, they have not been used for purposes of reporting the import statistics in the above table.

Appendix I

Scope of the Investigation

- The scope of this investigation covers all types of youth and adult mattresses. The term “mattress” denotes an assembly of materials that at a minimum includes a “core,” which provides the main support system of the mattress, and may consist of innersprings, foam, other resilient filling, or a combination of these materials. Mattresses may also contain (1) “upholstery,” the material between the core and the top panel of the ticking on a single-sided mattress, or between the core and the top and bottom panel of the ticking on a double-sided mattress; and/or (2) “ticking,” the outermost layer of fabric or other material (e.g., vinyl) that encloses the core and any upholstery, also known as a cover.

The scope of this investigation is restricted to only “adult mattresses” and “youth mattresses.” “Adult mattresses” have a width exceeding 35 inches, a length exceeding 72 inches, and a depth exceeding 3 inches on a nominal basis. Such mattresses are frequently described as “twin,” “extra-long twin,” “full,” “queen,” “king,” or “California king” mattresses. “Youth mattresses” have a width exceeding 27 inches, a length exceeding 51 inches, and a depth exceeding 1 inch (crib mattresses have a depth of 6 inches or less from edge to edge) on a nominal basis. Such mattresses are typically described as “crib,” “toddler,” or “youth” mattresses. All adult and youth mattresses are included regardless of actual size description.

The scope encompasses all types of “innerspring mattresses,” “non-innerspring mattresses,” and “hybrid mattresses.” “Innerspring mattresses” contain innersprings, a series of metal springs joined together in sizes that correspond to the dimensions of mattresses. Mattresses that contain innersprings are referred to as “innerspring mattresses” or “hybrid mattresses.” “Hybrid mattresses” contain two or more support systems as the core, such as layers of both memory foam and innerspring units.

“Non-innerspring mattresses” are those that do not contain any innerspring units. They are generally produced from foams (e.g., polyurethane, memory (viscoelastic), latex foam, gel-infused viscoelastic (gel foam), thermobonded polyester, polyethylene) or other resilient filling.

Mattresses covered by the scope of this investigation may be imported independently, as part of furniture or furniture mechanisms (e.g., convertible sofa bed mattresses, sofa bed mattresses imported with sofa bed mechanisms, corner group mattresses, day-bed mattresses, roll-away bed mattresses, high risers, trundle bed mattresses, crib mattresses), or as part of a set in combination with a “mattress foundation.” “Mattress foundations” are any base or support for a mattress. Mattress foundations are commonly referred to as “foundations,” “boxsprings,” “platforms,” and/or “bases.” Bases can be static, foldable, or adjustable. Only the mattress is covered by the scope if imported as part of furniture, with furniture mechanisms, or as part of a set in combination with a mattress foundation.

Excluded from the scope of this investigation are “futon” mattresses. A “futon” is a bi-fold frame made of wood, metal, or plastic material, or any combination thereof, that functions as both seating furniture (such as a couch, love seat, or sofa) and a bed. A “futon mattress” is a tufted mattress, where the top covering is secured to the bottom with thread that goes completely through the mattress from the top through to the bottom, and it does not contain innersprings or foam. A futon mattress is both the bed and seating surface for the futon.

Also excluded from the scope are airbeds (including inflatable mattresses) and waterbeds, which consist of air- or liquid-filled bladders as the core or main support system of the mattress.

Also excluded is certain multifunctional furniture that is convertible from seating to sleeping, regardless of filler material or components, where that filler material or components are integrated into the design and construction of, and inseparable from, the furniture framing. Such furniture may, and without limitation, be commonly referred to as “convertible sofas,” “sofa beds,” “sofa chaise sleepers,” “futons,” “ottoman sleepers” or a like description.

Further, also excluded from the scope of this investigation are any products covered by the existing antidumping duty order on uncovered innerspring units. See Uncovered Innerspring Units from the People’s Republic of China: Notice of Antidumping Duty Order, 74 FR 7661 (February 19, 2009).

Additionally, also excluded from the scope of this investigation are “mattress toppers.” A “mattress topper” is a removable bedding accessory that supplements a mattress by providing an additional layer that is placed on top of a mattress. Excluded mattress toppers have a height of four inches or less.

The products subject to this investigation are currently properly classifiable under Harmonized Tariff Schedule for the United States (HTSUS) subheadings: 9404.21.0010, 9404.21.0013, 9404.29.1005, 9404.29.1013, 9404.29.9085, and 9404.29.9087. Products subject to this investigation may also enter under HTSUS subheadings: 9404.21.0095, 9404.29.1095, 9404.29.9095, 9401.40.0000, and 9401.90.5081. Although the HTSUS subheadings are provided for convenience and customs purposes, the written description of the merchandise subject to this investigation is dispositive.

Appendix II

Separate Rate Companies

Dockter China Limited	Dongguan Beijianing Household Products Co., Ltd. (a.k.a. Better Zs, Ltd.)	162.76%
Dockter China Limited	Healthcare Co., Ltd.	162.76%
Dockter China Limited	Huizhou Lemeijia Household Products Co., Ltd. (a.k.a. Better Zs, Ltd.)	162.76%
Foshan Chiland Furniture Co., Ltd.	Foshan Chiland Furniture Co., Ltd.	162.76%
Foshan City Jinxingma Furniture Manufacture Co., Ltd.	Foshan City Jinxingma Furniture Manufacture Co., Ltd.	162.76%
Foshan City Kewei Furniture Co., Ltd	Foshan City Kewei Furniture Co., Ltd	162.76%
Foshan City Shunde Haozuan Furniture Co., Ltd.	Foshan City Shunde Haozuan Furniture Co., Ltd.	162.76%
Foshan EON Technology Industry Co., Ltd	Foshan EON Technology Industry Co., Ltd	162.76%
Foshan Mengruo Household Furniture Co., Ltd.	Foshan Mengruo Household Furniture Co., Ltd.	162.76%
Foshan Qisheng Sponge Co., Ltd.	Foshan Qisheng Sponge Co., Ltd.	162.76%
Foshan Ruixin Non Woven Co., Ltd.	Foshan Ruixin Non Woven Co., Ltd.	162.76%
Foshan Suilong Furniture Co. Ltd.	Foshan Suilong Furniture Co. Ltd.	162.76%
Foshan Ziranbao Furniture Co., Ltd.	Foshan Ziranbao Furniture Co., Ltd.	162.76%
Guangdong Diglant Furniture Industrial Co., Ltd.	Guangdong Diglant Furniture Industrial Co., Ltd.	162.76%
Healthcare Sleep Products Limited	Healthcare Co., Ltd.	162.76%

Hong Kong Gesin Technology Limited	Inno Sports Co., Ltd.	162.76%
Inno Sports Co., Ltd.	Inno Sports Co., Ltd.	162.76%
Jiangsu Wellcare Household Articles Co., Ltd.	Jiangsu Wellcare Household Articles Co., Ltd.	162.76%
Jiashan Nova Co., Ltd.	Jiashan Nova Co., Ltd.	162.76%
Jiaxing Taien Springs Co., Ltd.	Jiaxing Taien Springs Co., Ltd.	162.76%
Jiaxing Visco Foam Co., Ltd.	Jiaxing Visco Foam Co., Ltd.	162.76%
Jinlongheng Furniture Co., Ltd.	Jinlongheng Furniture Co., Ltd.	162.76%
Luen Tai Group (China) Limited	Shenzhen L&T Industrial Co., Ltd.	162.76%
Luen Tai Global Limited	Shenzhen L&T Industrial Co., Ltd.	162.76%
Man Wah Furniture Manufacturing (Hui Zhou) Co., Ltd., Man Wah (MACAO Commercial Offshore), Ltd. and Man Wah (USA), Inc.	Man Wah Household Industry (Huizhou) Co., Ltd.	162.76%
Ningbo Megafeat Bedding Co., Ltd.	Ningbo Megafeat Bedding Co., Ltd.	162.76%
Ningbo Shuibishen Home Textile Technology Co., Ltd.	Ningbo Shuibishen Home Textile Technology Co., Ltd.	162.76%
Nisco Co., Ltd.	Healthcare Co., Ltd.	162.76%
Quanzhou Hengang Imp. & Exp. Co., Ltd.	Quanzhou Hengang Industries Co., Ltd.	162.76%
Shanghai Glory Home Furnishings Co., Ltd.	Shanghai Glory Home Furnishings Co., Ltd.	162.76%
Sinomax Macao Commercial Offshore Limited	Dongguan Sinohome Limited	162.76%

Sinomax Macao Commercial Offshore Limited	Sinomax (Zhejiang) Polyurethane Technology Ltd.	162.76%
Wings Developing Co., Limited	Quanzhou Hengang Industries Co., Ltd.	162.76%
Xianghe Kaneman Furniture Co., Ltd.	Xianghe Kaneman Furniture Co., Ltd.	162.76%
Xilinmen Furniture Co., Ltd.	Xilinmen Furniture Co., Ltd.	162.76%
Zhejiang Glory Home Furnishings Co., Ltd.	Zhejiang Glory Home Furnishings Co., Ltd.	162.76%
China-wide entity		1,731.75%